



FARM & FOOD
Care ONTARIO

July 14 Great Lakes agriculture strategy session



www.farmfoodcare.org  @FarmFoodCare

Farm & Food Care Hosts:
Bruce Kelly
Micah Shearer-Kudel

Who is Farm & Food Care Ontario?

- First coalition of its kind, whole sector approach – all types of farmers and associated businesses working together.
- Funded by members, sponsors, projects.
- Common goal – building public trust in food and farming.

Building Public Trust in Food & Farming in Canada

Coordination & Strategy

Advocacy
Intelligence
Issue
Management

“Play defense”

Practices
Programs
Research
Regulations

“Do the right thing”

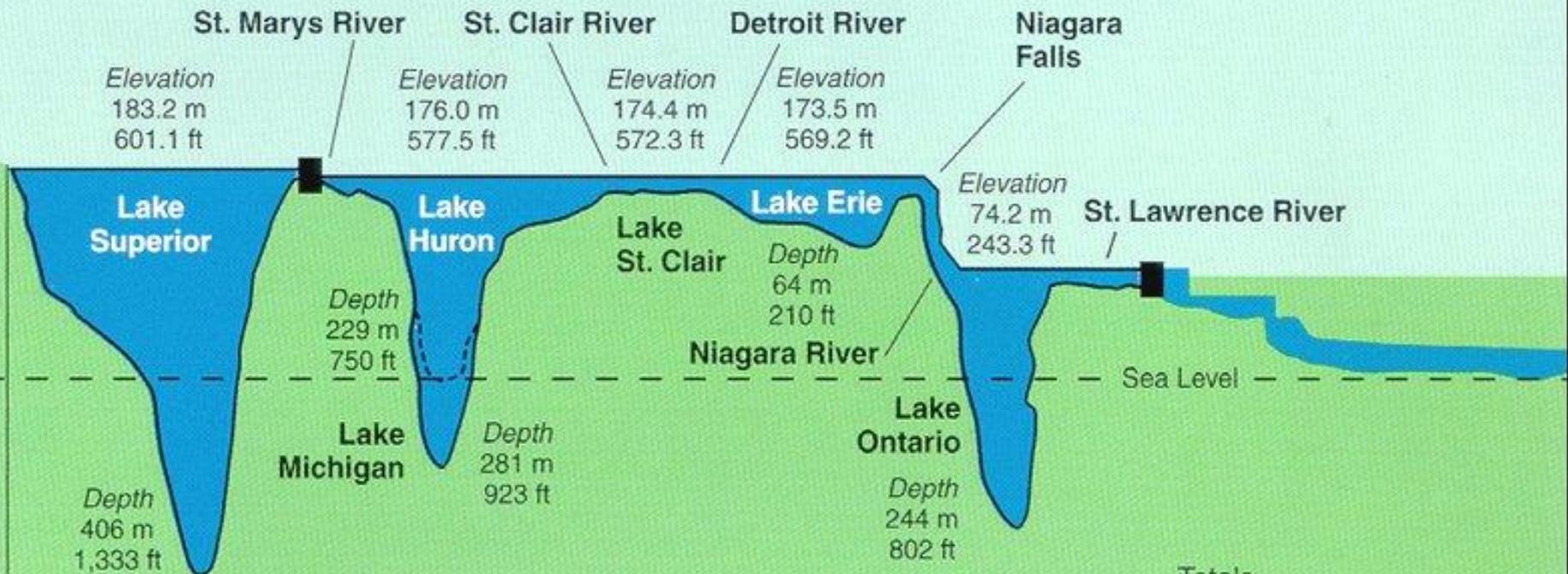
Public Trust
& Outreach



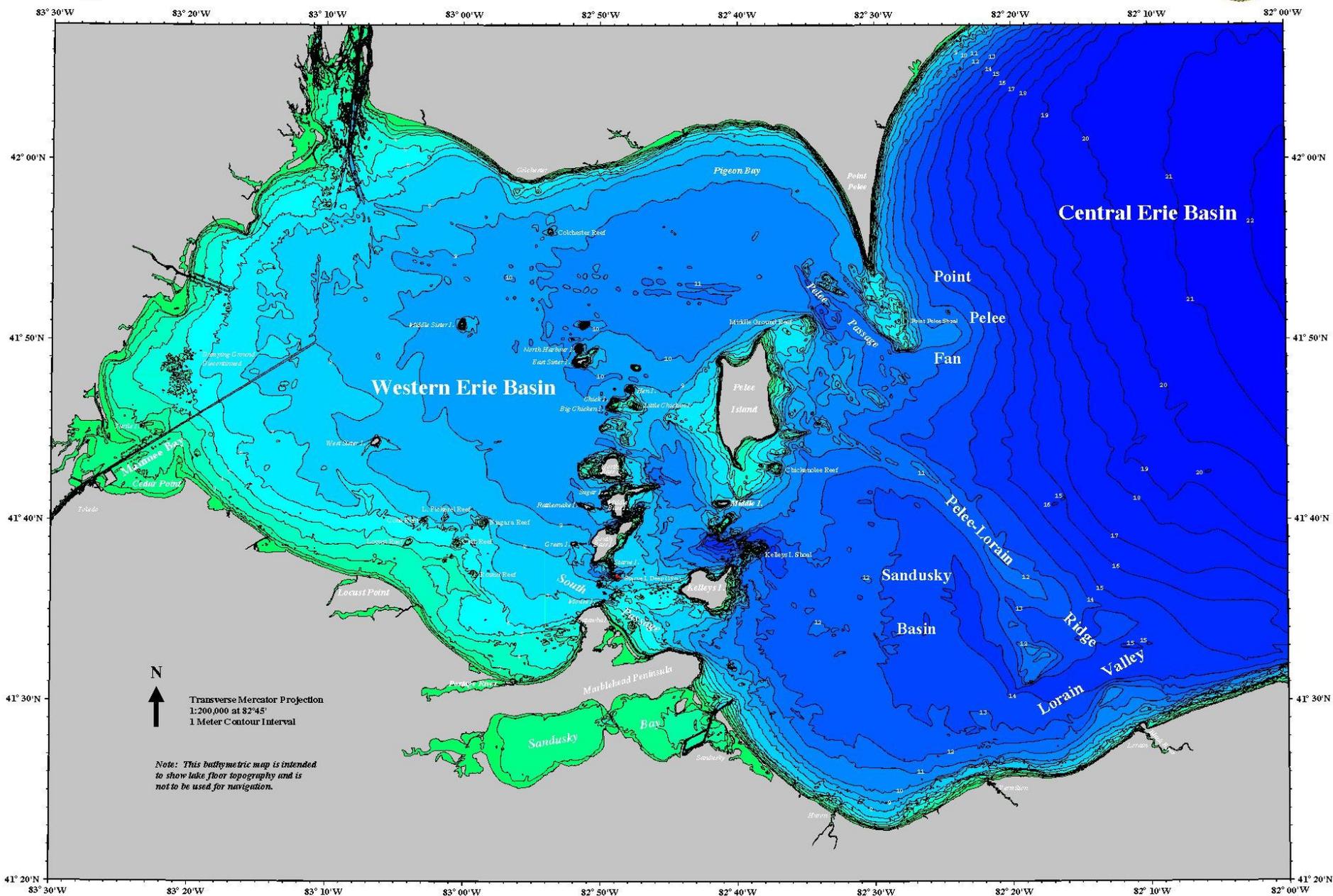
FARM & FOOD
Care

*“Let’s have a
conversation”*

Great Lakes Profile

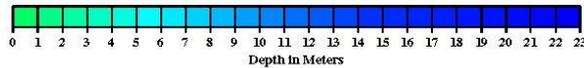
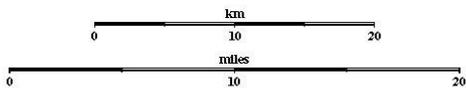


									Totals		
610	97	359	143	380	56	242	124	2,011	Kilometres		
379	60	223	89	236	35	150	77	1,249	Miles		
Distance											



Transverse Mercator Projection
 1:200,000 at 82°45'
 1 Meter Contour Interval

Note: This bathymetric map is intended to show lake floor topography and is not to be used for navigation.



Bathymetry Compiled by:

Lisa A. Taylor National Oceanic and Atmospheric Administration,
 National Geophysical Data Center
 John S. Warren Department of Fisheries and Oceans,
 Canadian Hydrographic Service

A Toxic Algae Bloom Caused a Three-Day Ban on Water Usage for a Half-Million Residents in Toledo. Experts Say it's a 'Wake-Up Call' for Lake Erie

Tainted bloom

By Ryan Felton

America has a water problem. In California, there's not enough of it, with the state's severe drought continuing unabated — even in light of torrential downpours. In Detroit, the city's water department botched an aggressive campaign to shut off service to delinquent residents, drawing international condemnation and a mad scramble by city officials to save face. In West Virginia, earlier this year, nearly 300,000 families went without water for weeks, after thousands of gallons of toxic chemicals spilled out from the facilities of a company called Freedom Industries, tainting the water supply of a nine-county region. Last month, in Flint, where residents pay about \$140 per month for water, some raised alarms when their faucets started spewing discolored water. Four years after the BP Deepwater Horizon spill of 2010, which sent over 170 million gallons of oil into the Gulf of Mexico, scientists are still finding new evidence of the incident's damage. And, earlier this month, in Toledo, a toxic algae bloom managed to contaminate the water supply of nearly a half-million residents.



June rainfall sends near-record phosphorus levels into Lake Erie; toxic algae bloom prospects worsen



By [James F. McCarty](#), [The Plain Dealer](#)
[Email the author](#) | [Follow on Twitter](#)

on July 01, 2015 at 7:00 AM, updated July 02, 2015 at 7:36 AM



CLEVELAND, Ohio – One of the **wettest Junes on record** has dumped some of the largest loads of phosphorus ever recorded into the Maumee River, raising the prospect of another **huge toxic algae bloom** this summer in Lake Erie's western basin.

"We're not looking at a mild event here," said Rick Stumpf,



Researchers are monitoring satellite photos of Lake Erie to predict the size and location of toxic algae blooms expected later in the summer.

NOAA/AP photo

Years will be needed to gauge efforts to cut Lake Erie algae

By The Associated Press
Sunday, July 5, 2015, 9:48 p.m.

PERRYSBURG, Ohio — State agriculture and environmental leaders have made a number of changes to attack toxic algae in western Lake Erie, most notably prohibiting farmers in northwestern Ohio from spreading manure on frozen and rain-soaked fields and requiring training before they may use commercial fertilizers.

Soon, they'll be handing out \$12 million to farmers who take steps to reduce the pollutants that wash off their fields and help feed the algae, which have contaminated drinking water supplies and helped form dead zones where fish can't survive.

Now the big question is, will it work?



Trends in Ontario Agriculture: Crops

Crops	Percent change (1976-2011)
Pasture, unimproved (area)	-37.2%
Pasture, improved (area)	-64.7%
Hay (area)	-27.1%
Corn, grain (area)	28.6%
Soybeans (area)	552.3%
Potatoes (area)	-18.2%
Tree fruits (area)	-51.9%

From: Paul Smith OMAFRA

Trends in Ontario Agriculture: Livestock

Livestock type	Percent change (1976-2011)
Cattle (number)	-44.9%
Dairy cows (number)	-52.2%
Pigs (number)	61.4%
Chickens (number)	56.5%

From: Paul Smith OMAFRA

Trends in Ontario Agriculture: Practices

Farm practices	Time period	Time period	Percent change
No-till (area)		1991-2011	836.1%
Reduced till (area)		1991-2011	91.6%
Most of residue incorporated (area)		1991-2011	-45.9%
Fertilizer sales, Nitrogen (tonnes)	1954-1980		824.3%
Fertilizer sales, Nitrogen (tonnes)		1981-2011	3.1%
Fertilizer sales, Phosphate (tonnes)	1954-1980		159.2%
Fertilizer sales, Phosphate (tonnes)		1981-2011	-30.1%
Manure volume produced		1976-2011	-42.6%

From: Paul Smith OMAFRA



IPNI

INTERNATIONAL
PLANT NUTRITION
INSTITUTE



FARM & FOOD
Care ONTARIO

14 July 2015

4R Nutrient Stewardship: Opportunities for meeting Lake Erie targets



Tom Bruulsema, Phosphorus Program Director
International Plant Nutrition Institute
Guelph, Ontario, Canada



Agrium Inc.



Arab Potash Company



Belarusian Potash Company



BHP Billiton



CF Industries Holdings, Inc.



Compass Minerals Plant Nutrition



International Raw Materials LTD.



Intrepid Potash, Inc.



K+S KALI GmbH



LUXI Fertilizer Industry Group



The Mosaic Company



OCP S.A.



PhosAgro



PotashCorp



Qatar Fertiliser Company (QAFCO)



Shell Sulphur Solutions



Simplot



Sinochem Holdings Limited



SQM



Toros Tarim



Uralchem



Uralkali

Formed in 2007 from the Potash & Phosphate Institute, the **International Plant Nutrition Institute** is supported by leading fertilizer manufacturers.

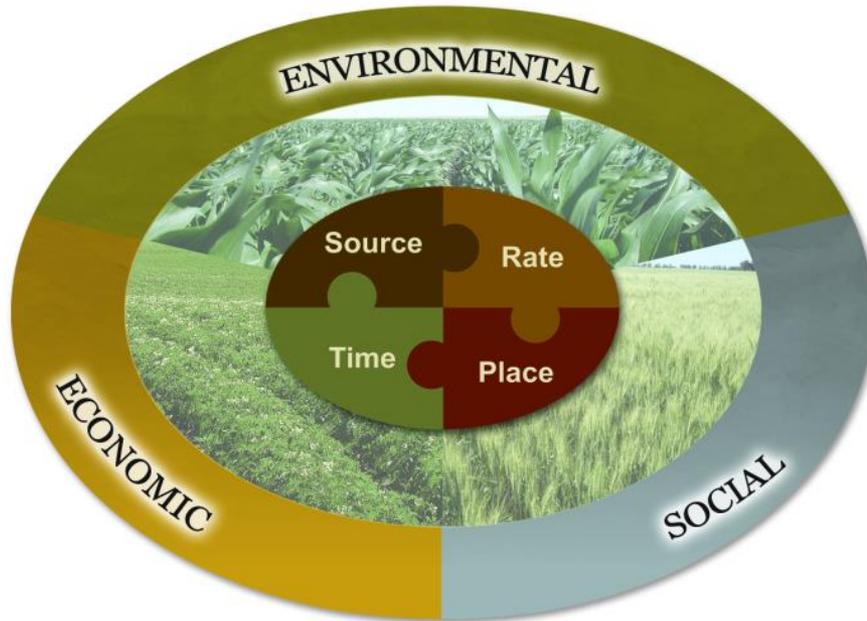
Its mission is to develop and promote science for responsible management of crop nutrition

4R: “right” means sustainable



Field to Market™

The Keystone Alliance for Sustainable Agriculture



Walmart 

SustainabilityHUB 

[Home](#) [Our Goals](#) [How To Make A Difference](#) [Share What You've](#)

[Home](#) [How To Make A Difference](#) [Fertilizer Optimization](#)



**How to Make a Difference -
Fertilizer optimization**



FARM & FOOD
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“Building public trust”



4R
PLANT
NUTRITION

4R Adaptive Management for Plant Nutrition

Policy Level – Regulatory, Infrastructure, Product Development

Regional Level
Agronomic scientists, Agri-service providers

Farm Level
Producers, Crop advisers

DECISION SUPPORT based on scientific principles

Recommendation of **right source, rate, time, and place** (BMPs)

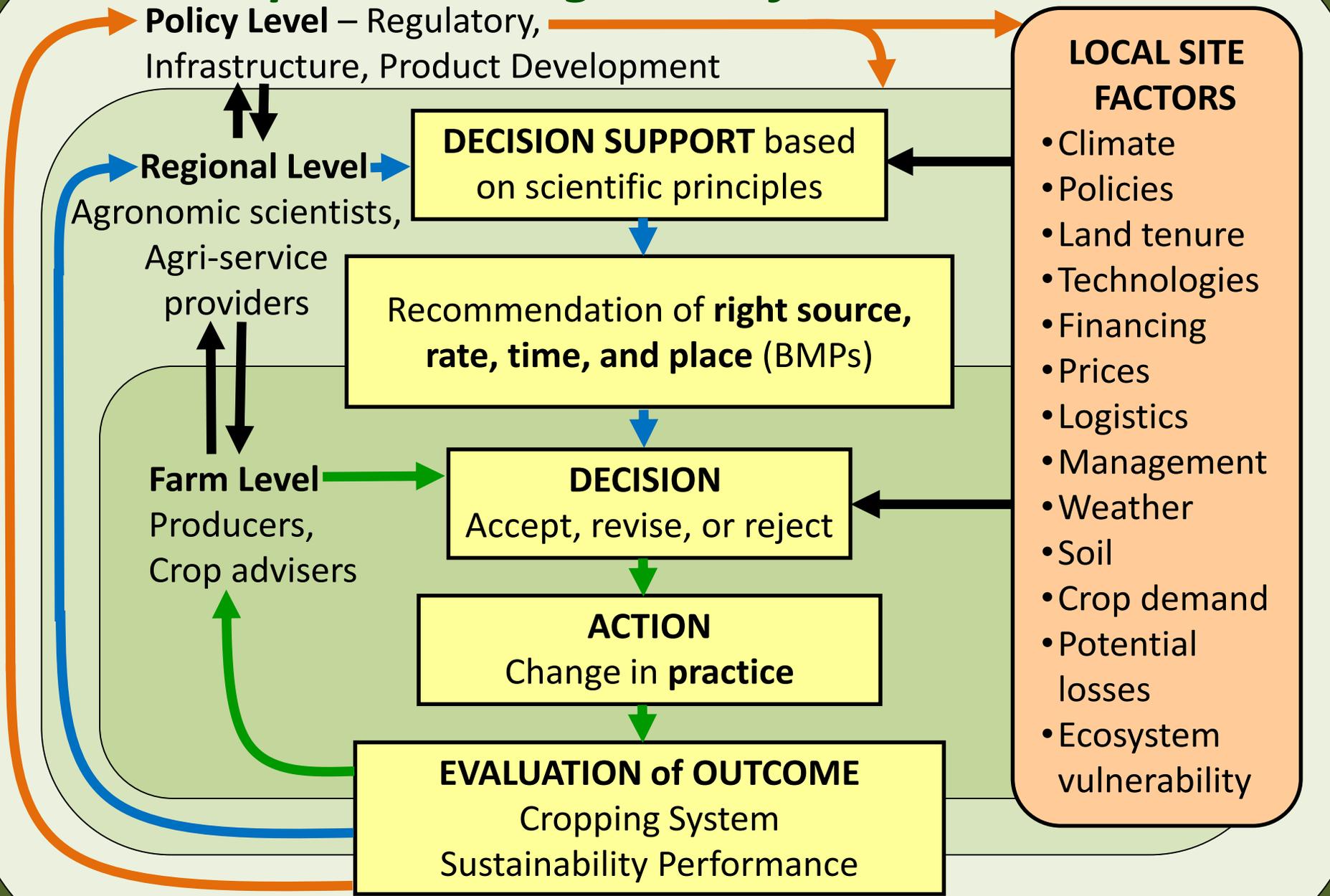
DECISION
Accept, revise, or reject

ACTION
Change in **practice**

EVALUATION of OUTCOME
Cropping System Sustainability Performance

LOCAL SITE FACTORS

- Climate
- Policies
- Land tenure
- Technologies
- Financing
- Prices
- Logistics
- Management
- Weather
- Soil
- Crop demand
- Potential losses
- Ecosystem vulnerability



SW Ag Partners invests in zone tillage

Farmers can explore variable rate technology



BY JEFFREY CARTER

*The writer is a freelance journalist based in Dresden
jcarter@ciaccess.com*

Innovative Farmers Association of Ontario conference in February, said he's been able to reduce his fertilizer use by about 75 per cent – likely because of improved placement – as compared to conventional systems.

While fall operation of his equipment is an option, Reints likes to use his system just a day or two before planting. He said this helps warm the soil as well as supplying nutrients within the tillage zone.

Page said Soil Warrior is an all-in-one system rather than utilizing a cart to carry the fertilizer. There are three bins from which fertilizer can be dispensed at variable rates.

This allows farmers to better



South West Ag Partners purchased a 16-row Soil Warrior and a 460-horsepower tractor to pull it as part of their investment for their Sustainable Cropping Systems program.

utilize the field information they've accumulated from such sources as yield maps, soil tests and visual imagery.

There are plans to demonstrate the equipment this sum-

mer. There will also be on-farm trials or SW Ag customers may simply plant a small acreage with the machine.

"This is very much about research. We'll be able to part-

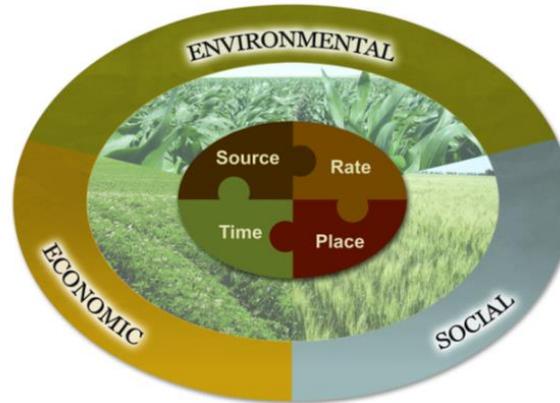
ner with a small group of customers," Page said.

The big John Deere that was part of the equipment package was a necessary investment. "It takes about 30 horsepower per row unit to pull it. There are 16 row units. You can do the math from there," Page said.

The investment in the Soil Warrior is just part of SW Ag's Sustainable Cropping Systems program, Page said. Other elements of the program will be introduced later.

SW Ag Partners is a supplier of crop input and grain marketing services in Southwestern Ontario with a heritage dating back to 1947. The head office is located in Chatham in Chatham-Kent.

Nutrient Stewardship Metrics for Sustainable Crop Nutrition



Enablers (process metrics)

- Extension & professionals
- Infrastructure
- Research & innovation
- Stakeholder engagement

Actions (adoption metrics)

[Require regional definition of 4R]

- Cropland area under 4R (at various levels)
- Participation in programs
- Equity of adoption (gender, scale, etc.)

Outcomes (impact metrics)

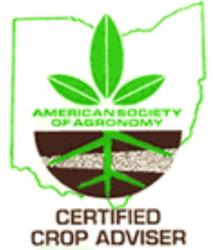
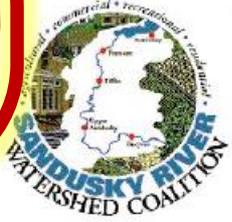
1. Farmland productivity
2. Soil health
3. Nutrient use efficiency
4. Water quality
5. Air quality
6. Greenhouse gases
7. Food & nutrition security
8. Biodiversity
9. Economic value



Developing 4R Nutrient Stewardship Certification



Farm Marketing Program of Michigan
Michigan Corn Growers Association





4R Nutrient Stewardship Certification Standard

Requirements for Certification of Nutrient Service Providers in the Lake Erie Watershed

1 Initial Training and Ongoing Education

1.1.1 Nutrient Service Providers, sales, and application staff have undergone an initial training and are able to demonstrate knowledge about 4R Nutrient Stewardship and the 4R Certification Program.



2 Monitoring of 4R implementation

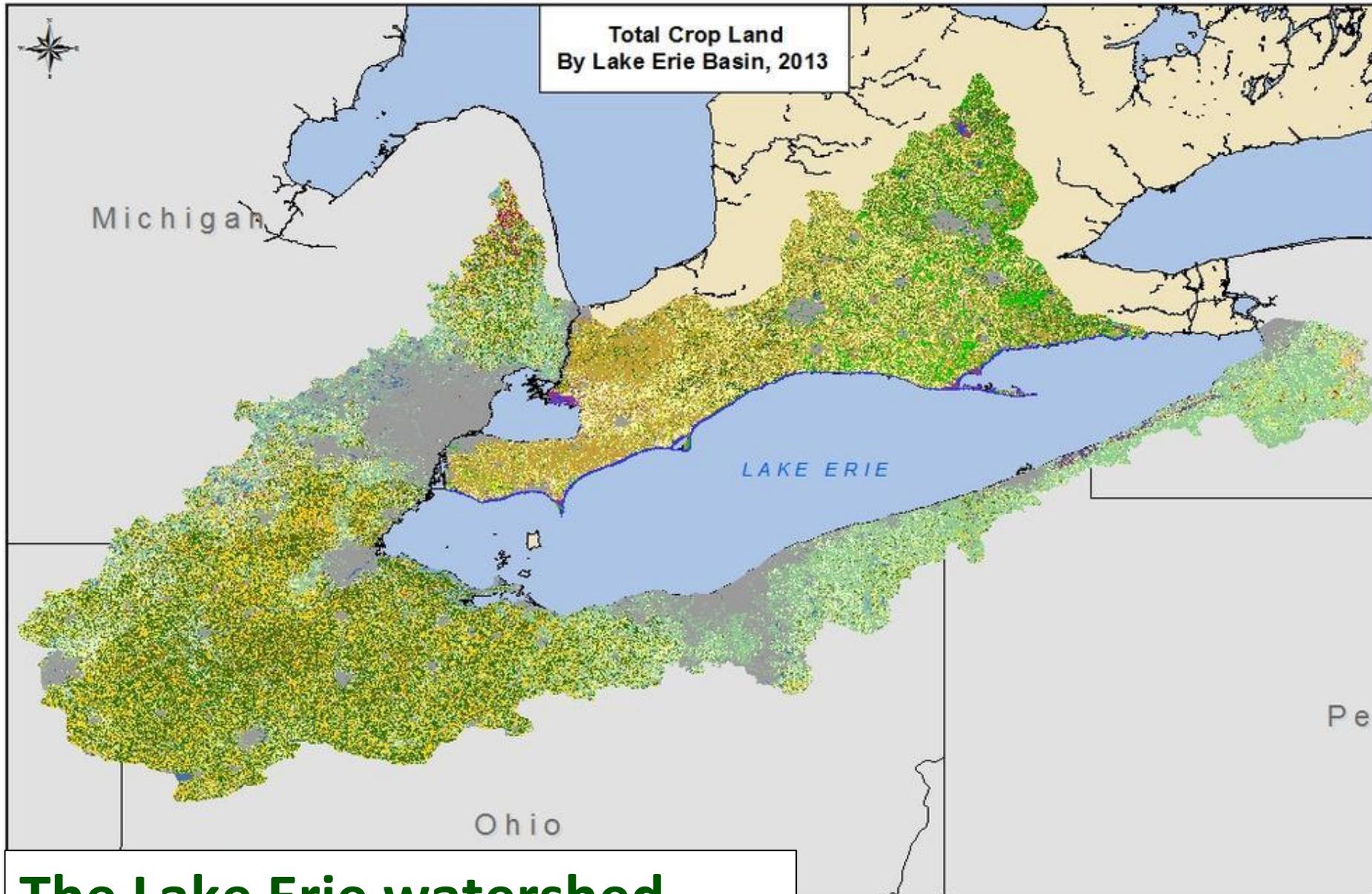
2.1.1 Nutrient Service Provider records the recommendation given to the grower customer and track application with annual summary totals of fertilizer products applied on custom applied acres.

3 Nutrient Recommendations and Application

3.5.7 Broadcast applications of nitrogen and phosphorus without immediate incorporation are neither made nor recommended unless the NOAA forecast indicates less than a 50% chance of a rainfall event involving more than an inch of rain beginning in the next 12 hours.

<http://4Rcertified.org/>





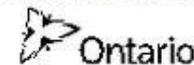
**The Lake Erie watershed
includes cropland in Ontario**

This map is for illustrative purposes only. Do not rely on it as being a precise indicator of routes, locations of features, or as a guide to navigation. This map may contain cartographic errors or omissions.

Map data compiled from 2013 Agriculture and Agri-Food Canada Crop Layer, Statistics Canada and 2013 National Agricultural Statistics Service, United States Department of Agriculture.

Projection: WGS 84
Datum: World Geodetic System 1984

Published September 2014
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4R Nutrient Stewardship



4R Designation in Manitoba



CANADIAN FERTILIZER INSTITUTE
INSTITUT CANADIEN DES ENGRAIS

The 4R Nutrient Stewardship Program will play a key role in meeting the sustainability challenge



4R Nutrient Stewardship Planning Guide

1. Introduction
2. Farm Information
3. Sustainability Goals and Indicators
4. Production Information
5. Nutrient Balance
6. Planned Nutrient Application

Certified Crop Adviser Specialties



- 4R Nutrient Management Planning Specialist
 - Performance objectives effective May 2015, first exam August 2015
 - Anticipate 200 certified by end of 2016
 - May raise NM and SWM CEU requirement from 5 to 7
 - Additional fees; record-keeping in Madison, WI
 - Canadian version under discussion (CCA Ontario and CFI)
- Sustainability Specialty Exam
 - Performance objectives effective May 2015
 - First exam February 2016
 - References 4R Nutrient Stewardship

4R Research Fund – Lake Erie Watershed Project

- Evaluating the 4R Nutrient Stewardship Concept and Certification Program in the Western Lake Erie Basin
- GOAL: to evaluate the specific impacts of the adoption of practices associated with 4R Nutrient Stewardship, and the impact of the 4R Certification Program, on crop productivity and profitability, water quality, and perceptions of growers, nutrient service providers, and residents in the western Lake Erie watershed.
- 10 collaborators... land-river-lake continuum.





Interim Joint Action Plan for Lake Erie:

An Overview

**Ontario Ministry of Agriculture, Food and Rural Affairs (OMAFRA)
Food Safety and Environment Division
Environmental Management Branch**

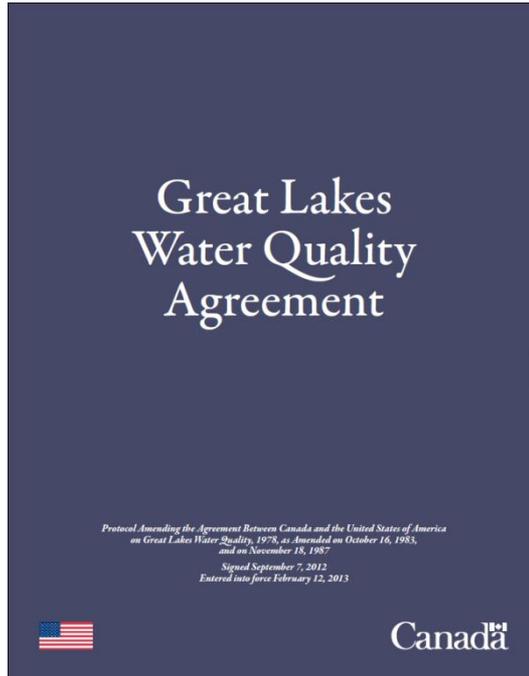
**Cale Selby, Team Lead
July 14, 2015**



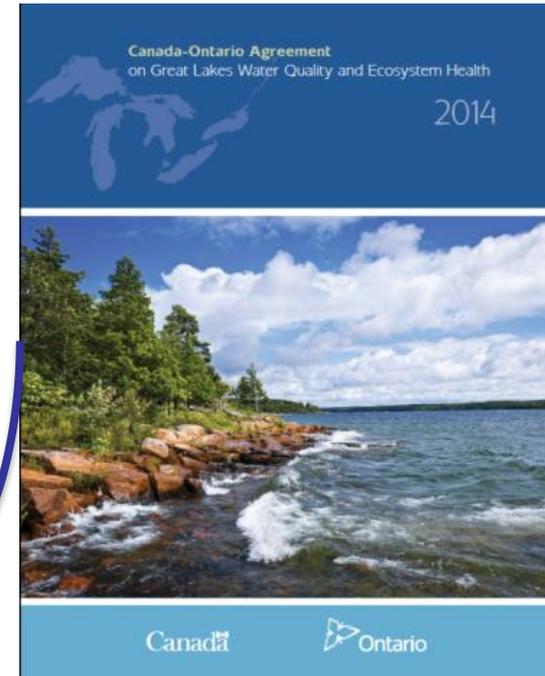
- Ontario's Great Lakes Nutrients Commitments
- Interim Action Plan and Collaborative Agreement
- Review of key actions for agriculture
- What does it all mean for agriculture?
- Input opportunities
- Next steps

Ontario's Great Lakes Nutrient Commitments

Binational
(Canada/US)



Domestic
(Canada/Ontario)



New Phosphorus Reduction Targets by 2016
and
Phosphorus Domestic Action Plans by 2018

Recent Great Lakes Activity

- The Premier of Ontario and Governors of Michigan and Ohio signed a Collaborative Agreement on June 13, 2015
 - 40% reduction of Phosphorus to western basin of Lake Erie by 2025, with an interim reduction target of 20% by 2020
- The Great Lakes Commission recently released an Interim Action Plan for Lake Erie that outlines 9 key actions that can contribute to achieving the 40% reduction target
- The actions to achieve these goals will be developed in collaboration with stakeholders and through programs that work for farmers

Process Towards Achieving Reductions

Updated Draft
Lake Erie Targets
(finalized in 2016)

Interim Action Plan
(finalized in fall
2015)

Domestic Action
Plan
(2018)

Ongoing consultations with stakeholders to develop cost
effective reduction tools

Ongoing implementation of existing and new reduction
practices

**Healthy
Lake Erie**

**40%
Reduction
of
Phosphorus
in the
western
basin of
Lake Erie
(2025)**

Adaptive approach
that incorporates
new science and
information

Interim Action Plan - Context for Action

- 2011 –worst algal bloom in Lake Erie’s history
 - Significant impacts to fishery, recreational uses, beach access, property values
- 2014 – Harmful algal bloom impacted drinking water supply
 - Interrupted water supply for 500,000 people in Toledo, Ohio
 - Drinking water advisory for Pelee Island
- Great Lakes Commission passed a resolution to form the Lake Erie Nutrients Target Working Group (LENT)
 - Develop new and refine existing practices, programs and policies to achieve reduction targets and/or identify additional remedies to improve water quality in Lake Erie



Lake Erie Nutrient Targets Working Group

- LENT includes representatives from jurisdictions within the Lake Erie states (Michigan, Ohio, Pennsylvania, New York) and Ontario
- Purpose of the working group
 - To develop new and refine existing practices, programs and policies to achieve pollutant reduction targets and/or
 - To identify additional remedies to improve water quality in Lake Erie
- Through the Interim Action Plan, LENT aims to:
 - Offer a common roadmap for Ontario and the Lake Erie states to guide shared activities to help solve nutrient-related problems in Lake Erie

The nine joint actions in the interim Joint Action Plan address:

- I. Application of fertilizer and manure on frozen and snow-covered ground**
- II. The 4Rs Nutrient Stewardship Certification program and similar comprehensive management approaches**
- III. Discharges of phosphorus from seven key municipal facilities in the western and central basin
- IV. Investments in green infrastructure for urban stormwater and agricultural runoff
- V. Open water disposal of dredged material
- VI. Performance-based incentives to reduce nutrients**
- VII. Residential phosphorus fertilizer
- VIII. Adaptive management to validate and refine reduction targets and timelines**
- IX. Collaboration toward an integrated monitoring and modeling network.**

What Does it Really Mean for Agriculture?

Does what we do
HERE

- Tile Drain
- Work Fields
- Apply Fertilizer
- Grow Crops



Really matter out
THERE?

- Nuisance Algal Blooms
- Intake Fouling
- Reduced Oxygen
- Mycrocystis toxin

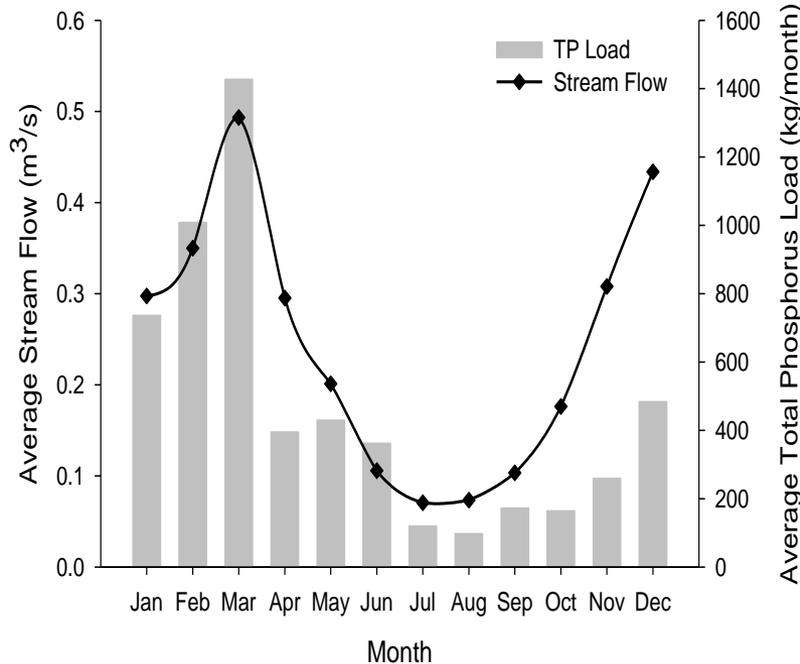
What has changed?

- Highest risk period for Phosphorus loss from agriculture is in the non-growing season (Nov – April)
- Intense rainfall events during this period are increasing with climate change
- Over 80% of Phosphorus loss can occur in this period

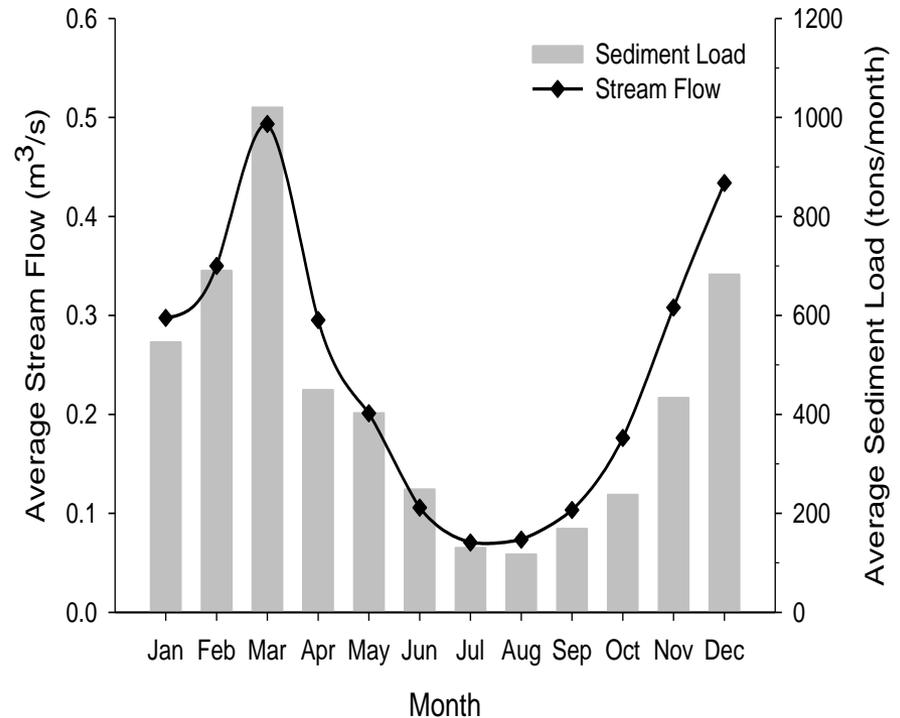


Losses During the Non-Growing Season

Sediment and P loading occurs in the non-growing period



Average Total Phosphorous loading by month (2002 to 2011)



Average Total Sediment loading by month (2002 to 2011)

Solutions Are Not One Size Fits All

- Generally P is applied to meet crop uptake - studies have indicated that over-application is minimal (1 lb/acre)
- At a farm scale this is small, but with approximately 1.8 million hectares draining into Lake Erie it becomes significant
- Phosphorus loss potential varies significantly across the landscape and within fields
- Targeted action is needed with a systems approach to improving soil health and nutrient management
- Need landscape and community level solutions, and targeted action within fields



P Lost Equals Five Granules DAP Fertilizer Per Square Foot of Land



- It is envisioned that the draft Joint Action Plan will drive further consultation, discussions, and actions that Ontario and the Lake Erie states can advance in the near term
- The Joint Action Plan will be refined during summer 2015, and finalized fall 2015
- Longer term efforts are underway through the GLWQA Nutrients Annex (Annex 4) process including:
 - 2016: Release of final Lake Erie nutrient targets
 - 2018: Release of Domestic Action Plans
 - Ongoing consultation and input will be sought in the development of Domestic Action Plans



- Connect with members of the Agricultural Task Team under the GLWQA
- We will capture what we hear today
- Directly input into the binational consultation process
- Comments directly to OMAFRA – Environmental Management Branch Director, George McCaw
george.mccaw@ontario.ca

Agricultural Task Team Members

Name	Organization
Anne Loeffler (Grand River Conservation Authority)	Represents Lake Erie basin conservation authorities and Conservation Ontario
Karen Maaskant (Upper Thames River Conservation Authority)	Represents Lake Erie basin conservation authorities and Conservation Ontario
Harold Rudy	Ontario Soil and Crop Improvement Association
Jenny Denhartog	Christian Farmers Chair of Farm & Food Care's Environment Council
Les Nichols	
David Armitage	Ontario Federation of Agriculture
Pam Joosse	Agriculture and Agri-Food Canada
Tom Bruulsema	International Plant Nutrition Institute Grain Farmers of Ontario
Debra Conlon	

- **Appendix A** – Proposed Interim Actions Related to Agriculture
- **Appendix B** – Great Lakes Nutrients Governance

I. Manage nutrient application on frozen or snow covered ground

- This action calls for the management of manure, fertilizer and biosolid applications under the following conditions: on frozen or snow-covered ground, on saturated soil, or when the weather forecast calls for a severe rain event



Spreading nutrients on frozen or snow-covered ground can significantly increase the risk of runoff as fertilizer, manure and biosolids can be washed away by spring snow melt or other heavy precipitation events.

II. Adopt 4Rs Nutrient Stewardship Certification program or other comprehensive nutrient management programs

- The 4Rs Nutrient Stewardship Certification program is a voluntary agricultural retailer certification program focused on nutrient stewardship through the implementation of best management practices (BMPs) that optimize the efficiency of fertilizer use
- The objective of the 4Rs is to match nutrient supply with crop requirements and to minimize nutrient losses from fields

The 4Rs increase production & profitability for farmers while ensuring the future of the agricultural industry:



Right Source – Select the correct source of nutrient for your soil ensuring a balanced supply of essential plant nutrients



Right Rate – Perform annual soil testing & apply nutrients to meet crop requirements while accounting for nutrients already in the soil



Right Time – Apply nutrients at the right time so nutrients will be available when crop demand is high & do not apply fertilizer on frozen soils



Right Place – Place nutrients below the soil surface where they can be taken up by growing roots when needed

Through sustainable actions, we can protect our soil, water and air for society.

VI. Promote and pilot innovative nutrient reduction initiatives in the western Lake Erie basin

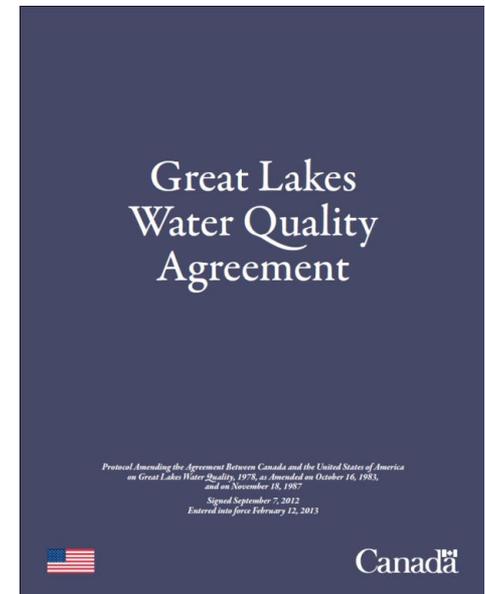
- Performance-based incentives – exploring the use of payments based on ecological outcomes and provide flexibility for producers to find the most appropriate and cost-effective solutions for their specific farming operation or resource concern.



- Implementing pilot programs using innovative approaches, like “pay for performance” incentives, can help complement and promote alternatives to traditional cost-share approaches

VIII. Within 5 years, validate or refine the reduction targets and timelines using an adaptive management approach

- A long-term proposed target of reducing phosphorus loads into western and central Lake Erie by 40% (from 2008 levels) by 2025
 - An interim proposed phosphorus reduction target of 20% by 2020
- An adaptive management approach would be used to track the progress made under the Joint Action Plan and to adjust targets and actions based on new science and knowledge
- The GLWQA Annex 4 Subcommittee process will be an important source of new information and refining actions



IX. Collaborate toward an integrated monitoring and Modeling Framework

- Establishing an integrated modeling and monitoring network for Lake Erie by 2020
- System that would measure nutrient losses at edge-of field, as well as in streams and at river mouths
- Intended to measure progress towards achieving reductions and effectiveness of BMPs



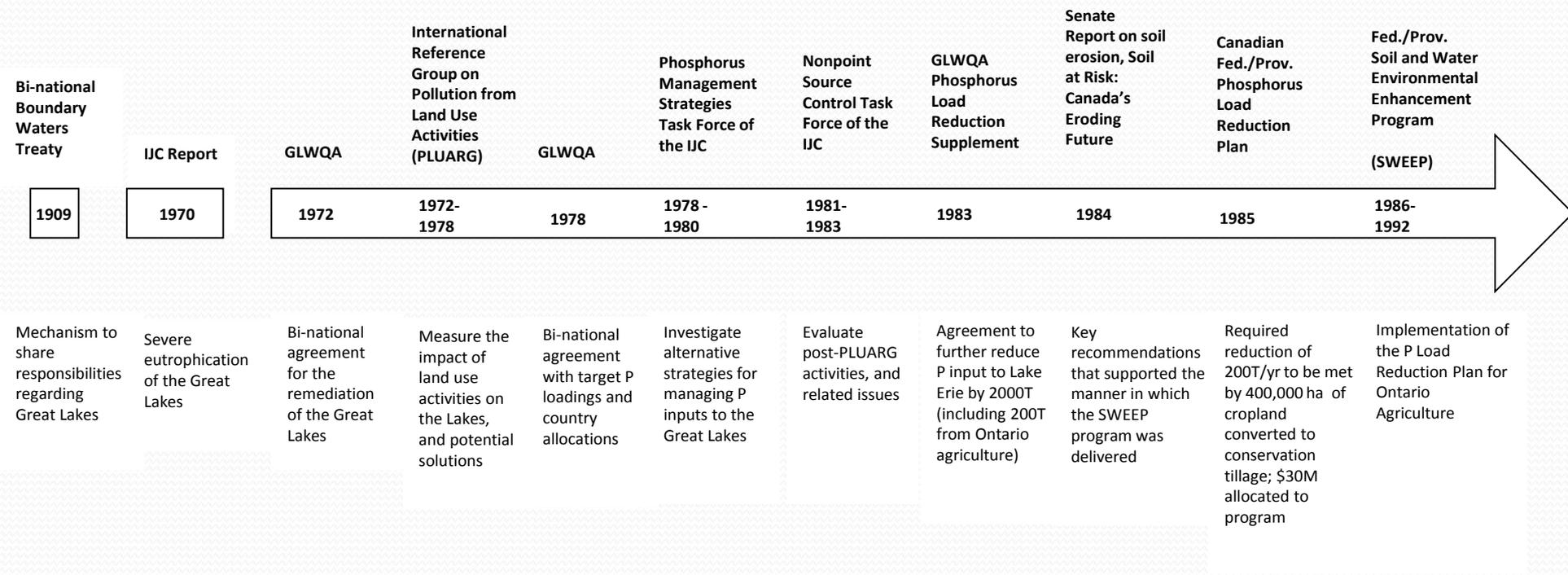
Historical Lake Erie Phosphorus Management: Lessons Learned from SWEEP (1986-1992)

Farm & Food Care Ontario Strategy Session
July 14 2015

Ann Huber and Don King
The Soil Resource Group



Timeline



Timeline to the International Reference Group on Pollution from Land Use Activities (PLUARG)

**Bi-national
Boundary
Waters Treaty**

1909



**IJC
Report**

1970

GLWQA

1972

PLUARG

1972- 1978

Mechanism to share responsibilities regarding Great Lakes

Severe eutrophication of the Great Lakes

Bi-national agreement for the remediation of the Great Lakes

Measure the impact of land use activities on the Great Lakes, and potential solutions

1978-1983

GLWQA	Phosphorus Management Strategies Task Force of the IJC	Nonpoint Source Control Task Force of the IJC	GLWQA Phosphorus Load Reduction Supplement
1978	1978 - 1980	1981-1983	1983
Bi-national agreement with target P loadings and country allocations	Investigate alternative strategies for managing P inputs to the Great Lakes	Evaluate post-PLUARG activities, and related issues	Agreement to further reduce P input to Lake Erie by 2000T (including 200T from Ontario agriculture)

1984 to SWEEP

Senate Report
on soil erosion,
Soil at Risk:
Canada's
Eroding Future

1984

Key
recommendations
that supported the
manner in which
the SWEEP
program was
delivered

Canadian
Fed./Prov.
Phosphorus Load
Reduction Plan

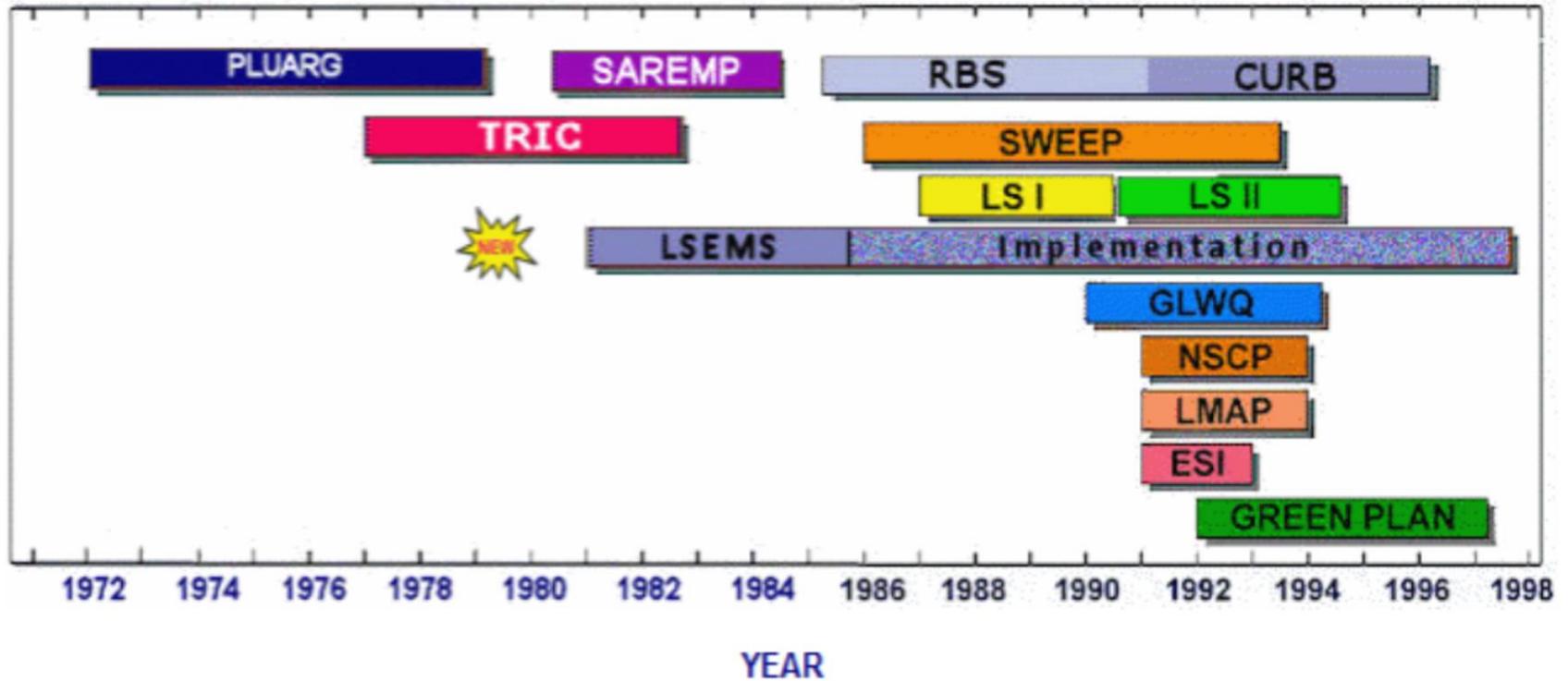
1985

Required reduction of
200T/yr to be met by
400,000 ha of vulnerable
cropland converted to
conservation tillage;
\$30M allocated to
program

Fed./Prov. Soil and
Water Environmental
Enhancement
Program (SWEEP)

1986-1992

Implementation of
the P Load Reduction
Plan for Ontario
Agriculture



PLUARG	Pollution from Land Use Activities Reference Group	LSI / LS II	Land Stewardship Program
TRIC	Thames River Implementation Committee	GLWQ	Great Lakes Water Quality Program
SAREMP	Stratford - Avon River Environmental Management Project	NSCP	National Soil Conservation Program
RBS / CURB	Rural Beaches Strategy / Clean Up Rural Beaches	LMAP	Land Management Assistance Program
SWEEP	Soil & Water Environmental Enhancement Program (including Tillage 2000 & OSCEPAP II)	ESI	Environmental Sustainability Initiative
LSEMS	Lake Simcoe Environmental Management Strategy	Green Plan	Canada-Ontario Agriculture Green Plan

SWEEP ORGANIZATION CHART

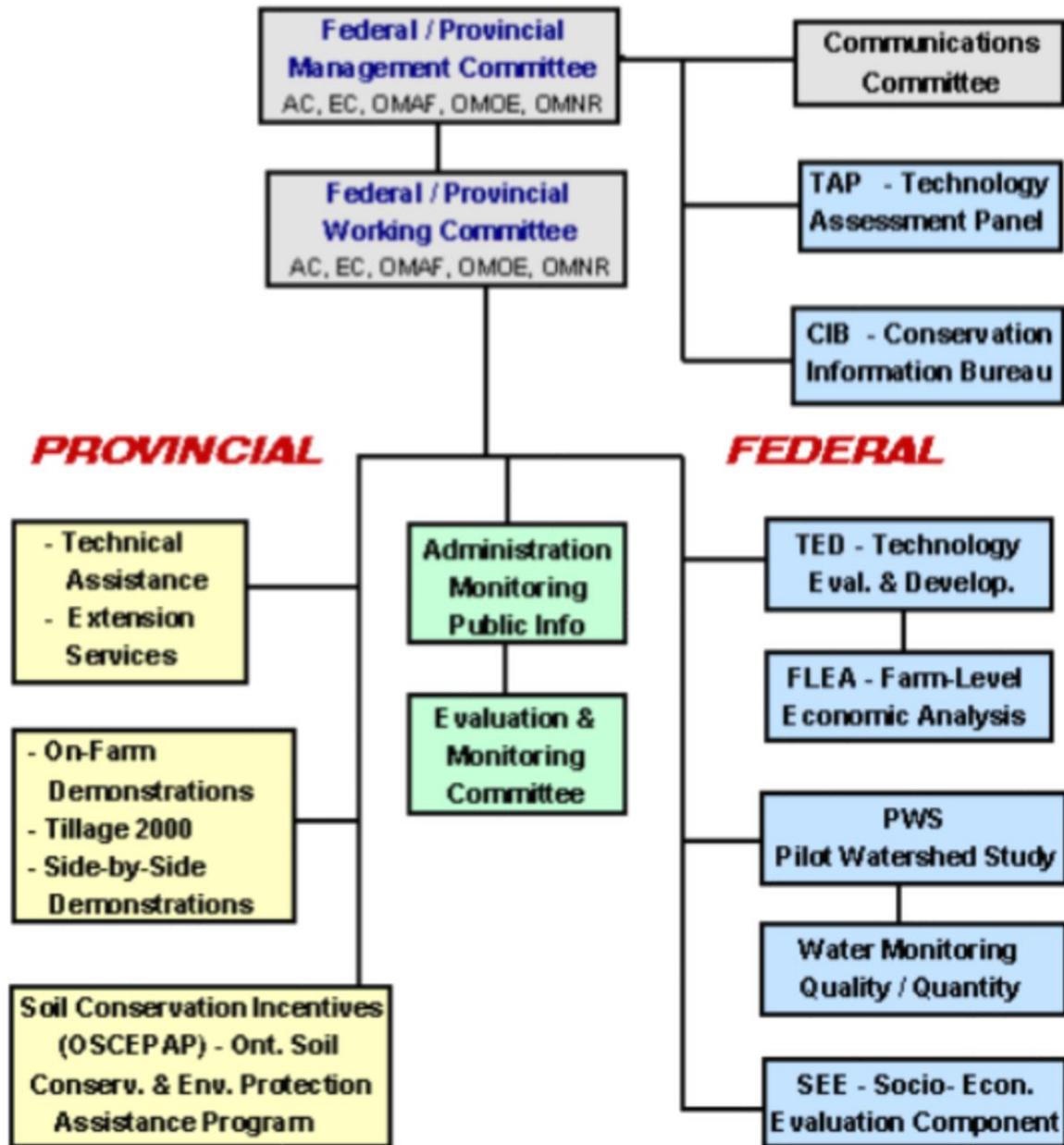


Table 2. SWEEP Sub-Program Funding Allocations and Expenditures

Sub-Program	Federal Contribution	Provincial Contribution	Expenditure
1. Technology Assessment Panel (TAP) + Socio-economic Evaluation (SEE) Conservation Information Bureau (CM)			
Sub-Total	\$1,730,000	Nil	
2. Technology Evaluation and Development (TED)	\$6,800,000	Nil	
3. Pilot Watershed Study	\$5,250,000	Nil	
4. Local Demonstrations	Nil	\$1,750,000	
5. Technical Assistance	Nil	\$6,000,000	
6. Soil Conservation Incentives	Nil	\$7,000,000	
7. Administration, Monitoring and Public Relations			
Total			\$29,945,000
Total Federal SWEEP Expenditures			\$14,614,700
Total Ontario SWEEP Expenditures			\$15,330,300

Report: SUP-3 - An Evaluation of the Soil and Water Environmental Enhancement Program (1993)

Lessons learned

- **Setting targets**
 - Science-based, clearly defined, and achievable
- **Getting buy-in from farmers**
 - Collaborative, economically viable, identified targets
 - Present a reasonable challenge and they will try meet it
- **Establishing a program/acquiring funding**
 - Long-term planning/funding versus crisis management
- **Governance (SWEEP)**
 - 1. Define the goals
 - 2. Delegated the authority & associated funds to do the job
 - 3. Evaluate performance/success
- **Role of science/research**
 - Defines the problem and existing state
 - Identifies solutions, targets, critical areas, measures success

Lessons learned

- **Role of political/social climate**
 - International agreements, public awareness → support
 - Sometimes overrides science
- **Measuring success/environmental outcomes**
 - Evaluation design at the start of program
 - Recognize the lag-time in environmental response
- **Things that resulted in change on the ground**
 - \$\$ and people; extension ↔ on-farm research
- **Things not used that were limited**
 - Targeting
- **Things that have changed for today**
 - Voluntary programs may not work; monitoring (lack) extension/communications; technology
 - Political/social climate ?

Then & Now

- 1970 – IJC documented a problem
- 1972-1978 – PLUARG defined the problem in detail
- 1980 – strategy developed
- 1983 – quantify and agree to load reduction targets
- 1985 – develop a plan
- 1986-1992 – SWEEP
- = **16 years to the beginning of SWEEP**

- 2013 – documented problem – eutrophication in Lake Erie
- 2016 – require load reduction allocations
- 2018 – require binational strategies & domestic action plans
- = **5 years (and the science [PLUARG] piece is missing)**

The Lorax: a social barometer....

- ***“I hear things are just as bad up in Lake Erie.” (1971)***
- ***..... PLUARG to SWEEP (1972-1992)***
- ***“ a body of water that is now,
due to great civic and scientific effort, the happy home
of smiling fish” ... (1986)***



??

2015

What we have learned about Agri-Environmental Management Processes

John FitzGibbon
University of Guelph
And
OFEC

Key Criteria for Successful Implementation Measures

- * They must be based on “Best Available Science”
- * They must be feasible technically and practically possible to implement)
- * They must be affordable (economically efficient for both farmers and government)
- * They must be effective
- * They must be acceptable (fit in with the farm production system)
(Source: Chris Attema)

Management Approaches

- * Rules based: a fixed formula for management
- * Precautionary : risk management based
- * Adaptive: systematic evolutionary based on lessons from implementation
- * Mixed approaches using elements from each of the above

Governance Approaches

- * Command and Control: linked rules based management
- * Co-Regulation: linked to negotiated environmental agreements based on both adaptive and precautionary management
- * Self-Regulation: linked to certification and industry based approaches including rules, adaptive and precautionary management
- * Stewardship: linked to Best Practices, moral and incentive based management using any of the management approaches.

The need for Collaboration

- * Phosphorous efficiency management is complex and subject to significant uncertainty and variability (no silver bullet)
- * Involvement of a wide range of stakeholders brings multiple perspectives
- * Involvement of both public agencies, private individuals and organizations broadens ownership of programs
- * Involvement of a wide range of stakeholders in the development of programs provides an opportunity for communications and trust building
- * Collaboration provides an opportunity to resolve differences before a program is implemented

Strategy

- 1) A strategy is a set of tactics or measures that compliment each other and are used in an adaptive fashion determined by the context in which they are applied.
- 2) Strategies themselves evolve as the field of action changes
- 3) Feedback from implementation is an essential part of strategic management

Where to From Here

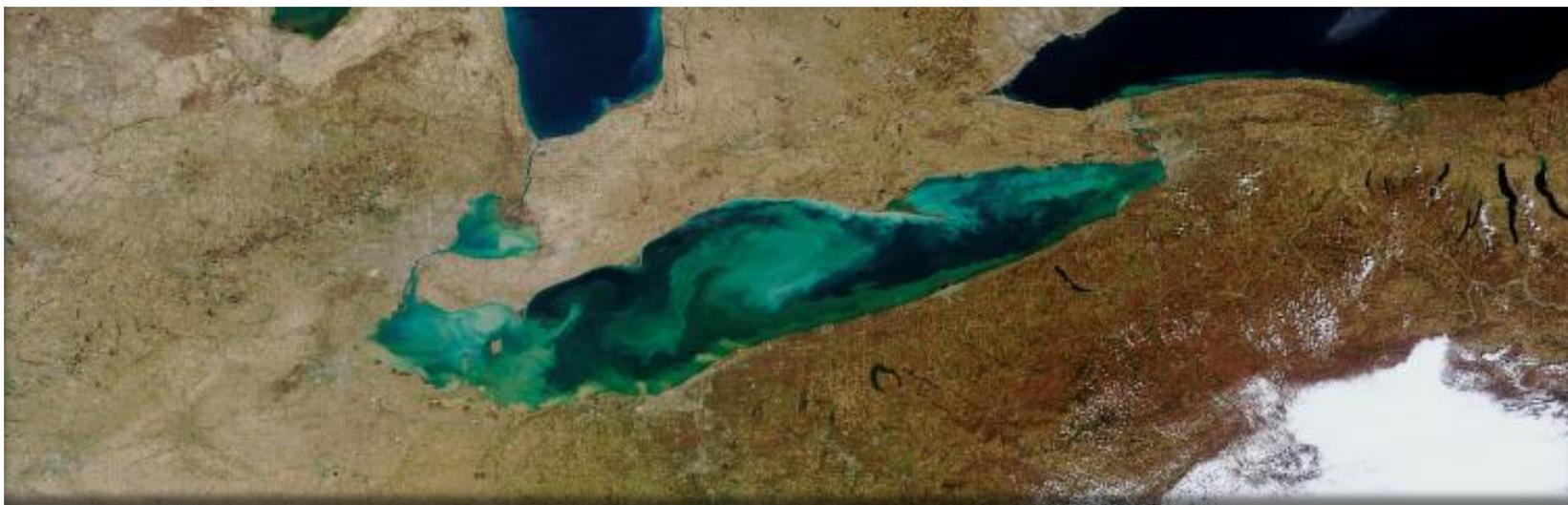
- * We need to agree on what management approach we are going to take.
- * We need to work together to develop the initial strategies and tactics.
- * They must include all of the sources of phosphorous (agricultural and non agricultural) that are a burden on the environment.
- * We need to develop a clear understanding of what we know well, what we are unsure of and what we clearly do not know.
- * We must be mindful of the criteria that we have set out, Best Available Science, Feasible, Affordable, Effective, and Acceptable.



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RECOMMENDED BINATIONAL PHOSPHOROUS REDUCTION TARGETS FOR LAKE ERIE

July 14th , 2015

Susan Humphrey – Environment Canada

Sandra George – Environment Canada

Presentation Outline

- GLWQA
- Nutrients Annex
- About Lake Erie
- The problem
- Why phosphorus
- Approach to developing targets
- Targets
- Consultation Questions



Great Lakes Water Quality Agreement

1972



Great Lakes Water Quality Agreement

2012

*Protocol Amending the Agreement Between Canada and the United States of America
on Great Lakes Water Quality, 1978, as Amended on October 16, 1983,
and on November 18, 1987
Signed September 7, 2012*



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PURPOSE: ...to restore and maintain the chemical, physical and biological integrity of the Waters of the Great Lakes



General Objectives



- Free from nutrients in amounts interfere with aquatic ecosystem health or human use
- Free from invasives that adversely impact water quality
- Free from harmful impact of contaminated groundwater
- Free from substances, materials or conditions that may negatively impact chemical, physical or biological integrity



Nutrients Annex

Sets out Lake Ecosystem Objectives



By 2016 and starting with Lake Erie

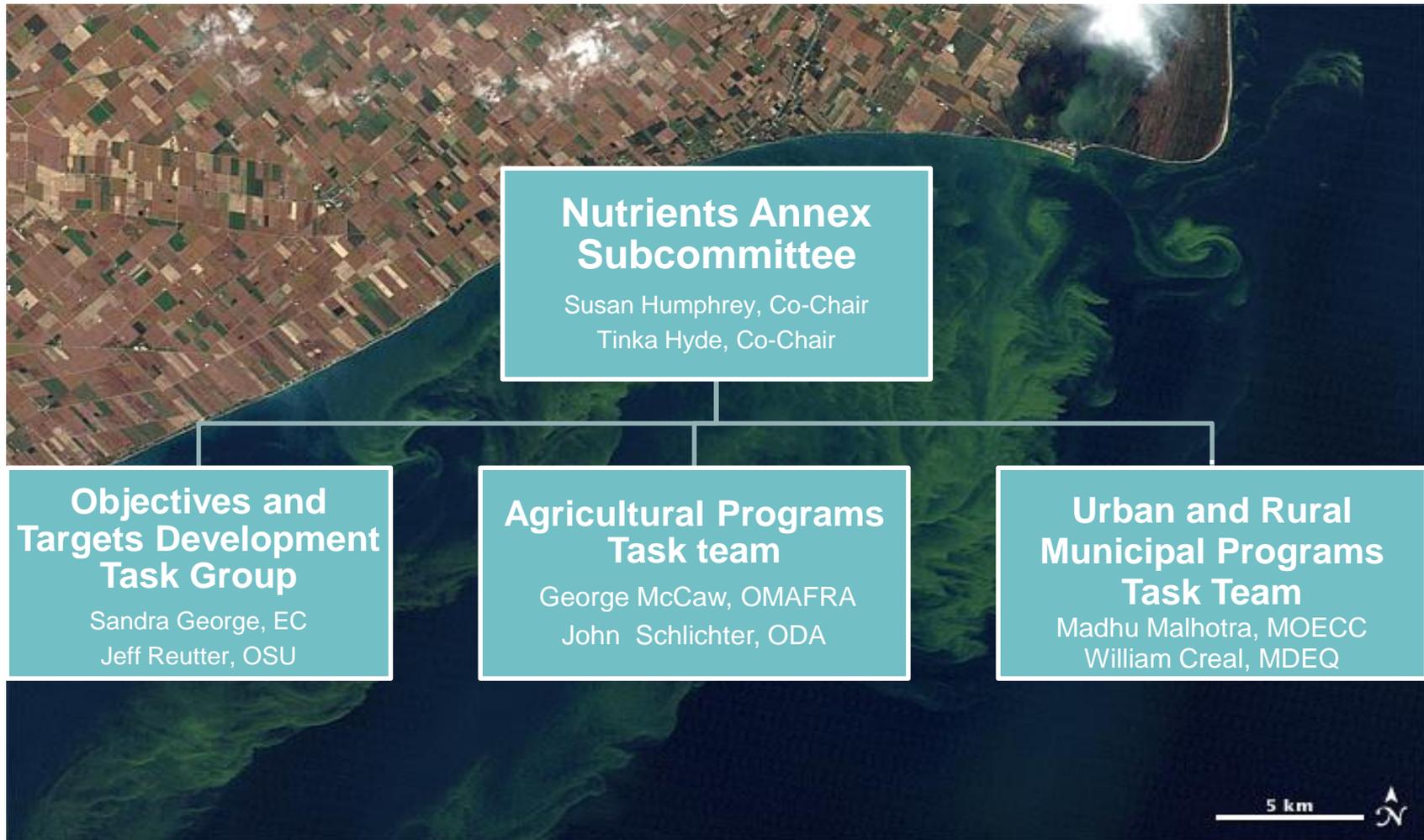
- Review, revise and/or develop concentration and loadings objectives for offshore and nearshore waters of Great Lakes
- Establish allocations by country
- Establish load reduction targets for priority watersheds that have significant or localized impact

By 2018

- Develop Domestic Action Plans
- Implement P reduction programs



GLWQA Nutrients Annex Governance



Nutrients Annex Subcommittee Member Agencies



Agriculture and Agri-Food Canada

Agriculture et Agroalimentaire Canada



Environment Canada

Environnement Canada



Ontario

Ministry of Agriculture, Food and Rural Affairs



Ontario

Ministry of the Environment and Climate Change



Conservation ONTARIO

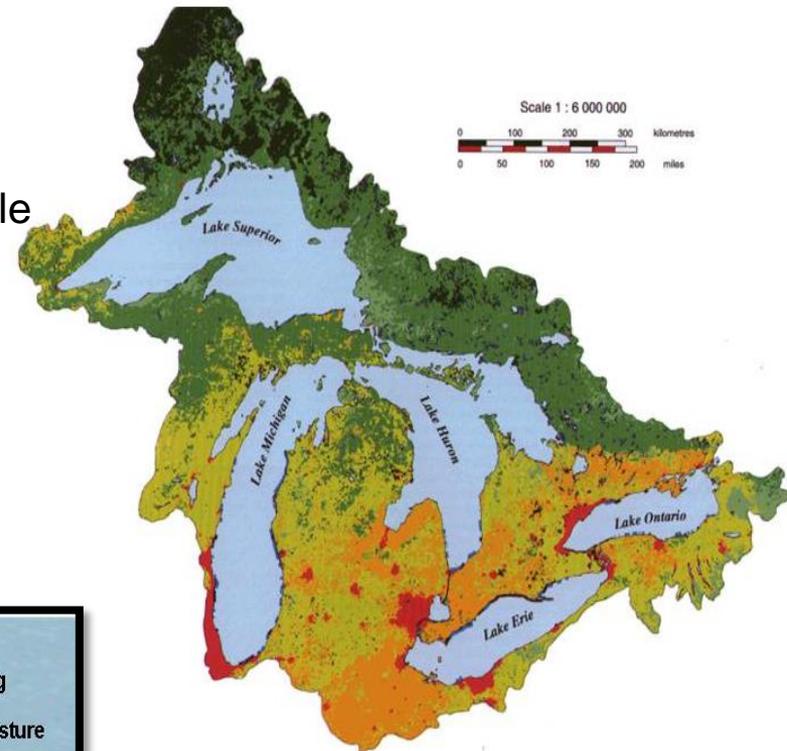
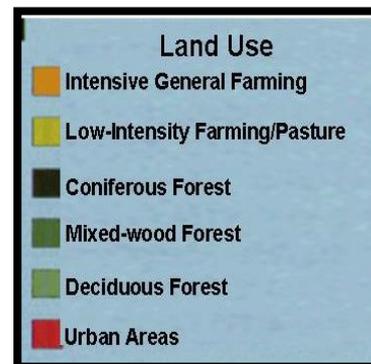


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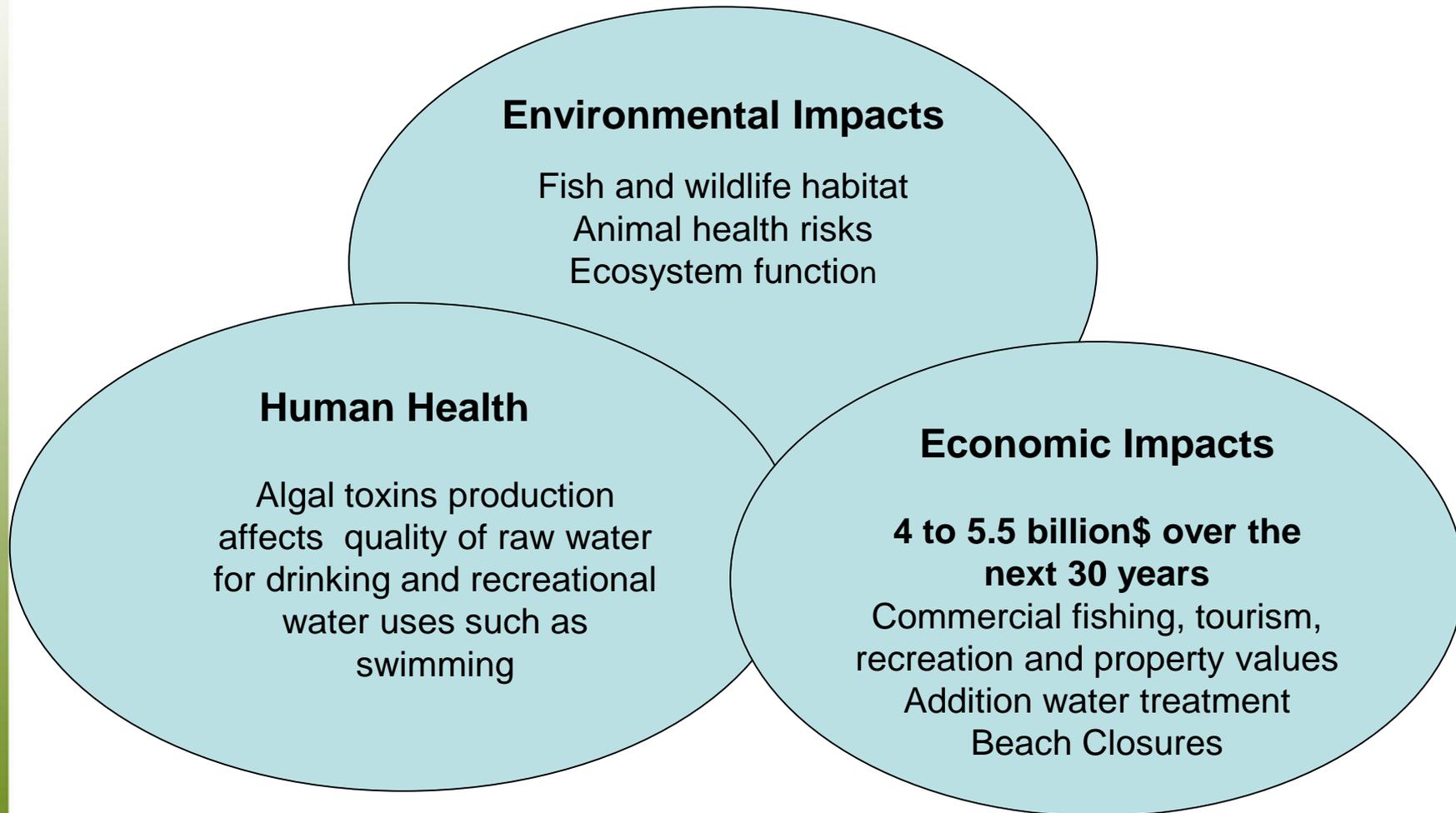
Environnement Canada

About Lake Erie

- Shallowest and warmest of the Great Lakes
- Most biologically productive
- 13.5 million people in watershed
- Intensive land use - both urban and agriculture
- Provides drinking water for over 11 million people
- 8 billion gallons/day of treated sewage into Lake Erie and waterways
- 60-80% agricultural landuse
- Many areas of significant ecological interest
- Thriving sports and commercial fishery

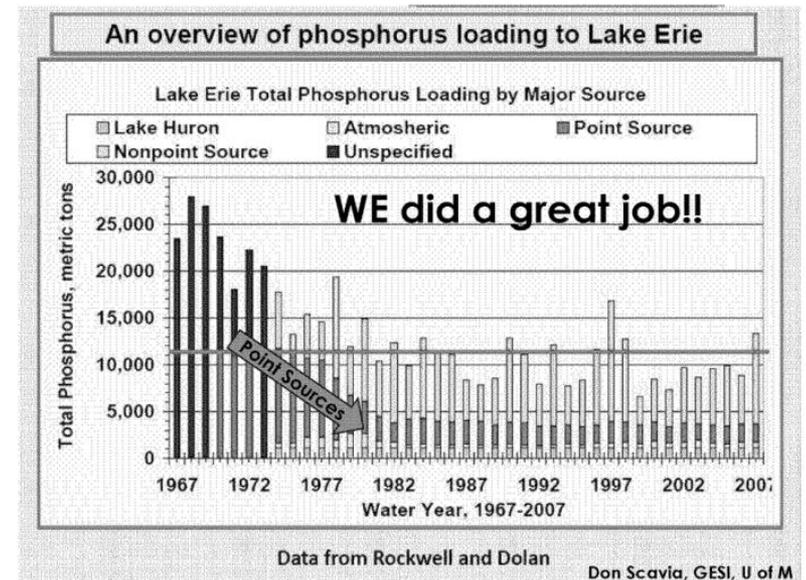


Algal and cyanobacterial blooms in Lake Erie have been increasing since the late 1990s



It's not a New Problem

- Harmful and nuisance algal blooms were a significant problem in Lakes Erie, Ontario and Huron in the 1960s and 1970s.
- Major driver for the signing of the first Canada-United States Great Lakes Water Quality Agreement in 1972
 - The Agreement established binational targets for the reduction of phosphorus discharges to the Great Lakes
- Governments responded by:
 - Regulating phosphorus in detergents
 - Investing in sewage treatment
 - Developing and promoting best management practices for agriculture lands

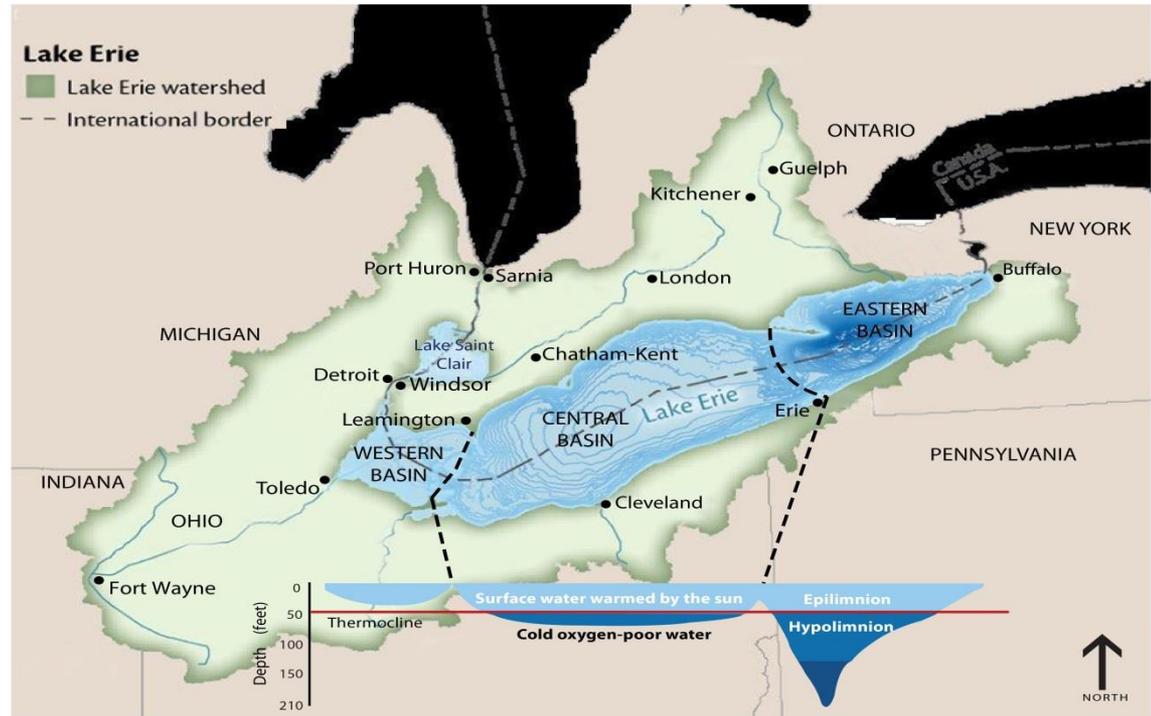
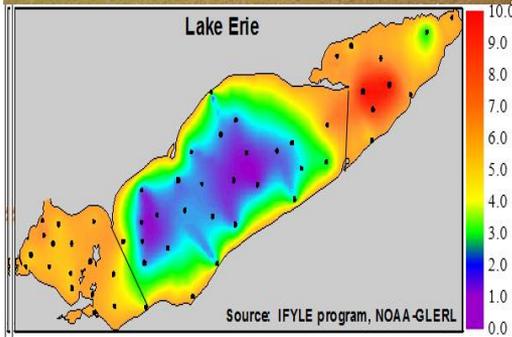


New Factors at Play

- Population growth
 - increased phosphorus discharges from urban and agricultural landscapes due to changes in land use and land management practices
- A Changing Climate
 - increased frequency of severe storms
 - increased temperatures
 - longer growing seasons
- Aquatic Invasive Species
 - changes to water clarity and nutrient flows caused by Zebra and Quagga Mussels
- Bioavailable Phosphorus increasing



Current ecosystem conditions



Recommended Phosphorus Targets



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Target Development Process

The Objectives and Targets Development Task Team

- consists of 25 ++ experts from Canada and the US
- Used best available science and modelling

The process

- Evaluated conditions in the lake
- Determined what's limiting algal growth
- Established eutrophication response indicators and selected benchmarks that task groups feels meets the intent of the LEO's :
- Decided on an approach to link P loadings to eutrophication responses - multiple model approach
- Develop load response curves
- Select P loads from curves that meet eutrophication response indicator benchmarks
- Recommended loading targets



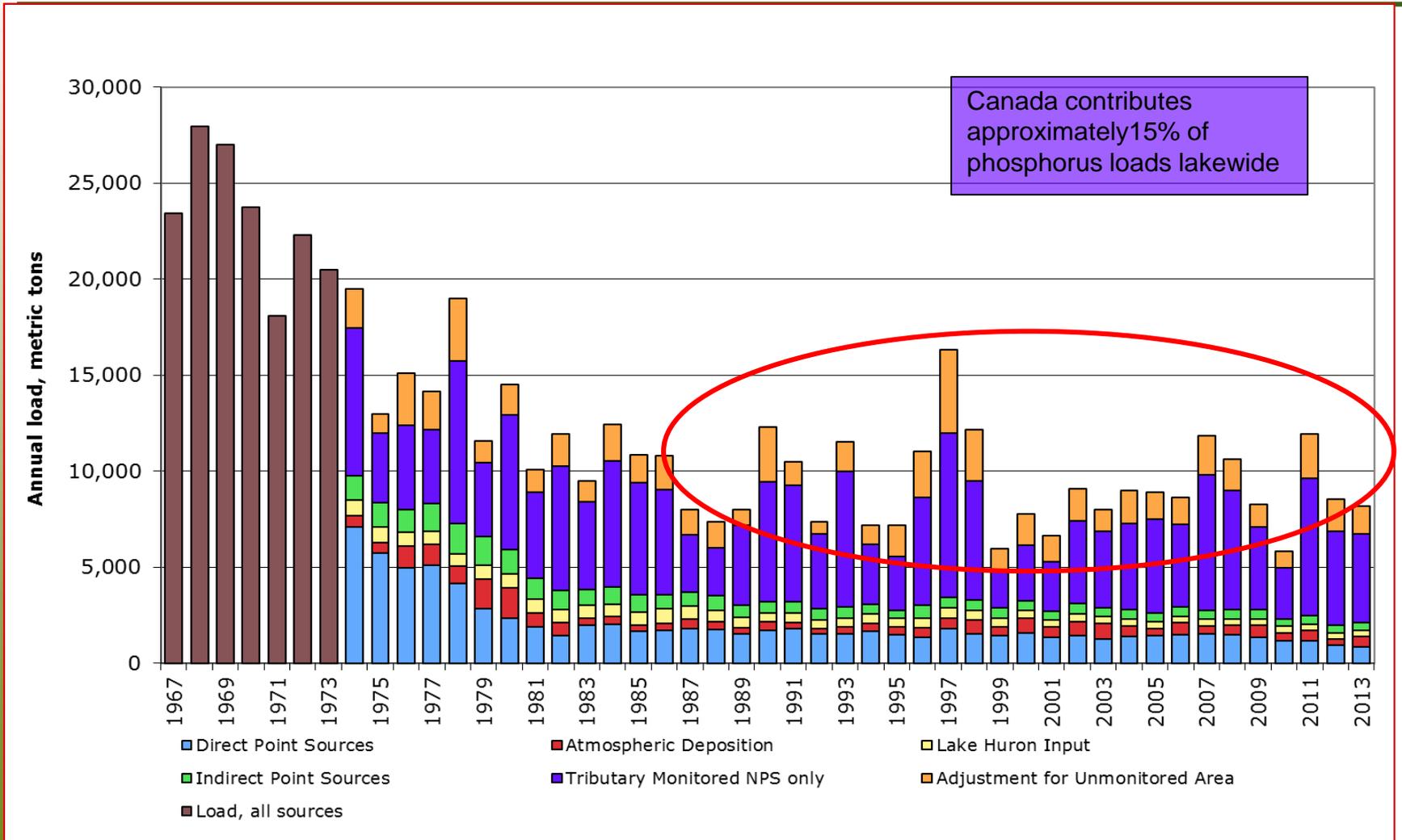
Phosphorus increases aquatic plant growth



However, too much leads to toxic and nuisance algae



Phosphorus Loadings over time



Lake Ecosystem Objectives

Location	Issue	Lake Ecosystem Objective
Central Basin	Low oxygen issues	Minimize the extent of low-oxygen zones (avg. 2mg/l oxygen late summer hypolimnion)
Eastern Basin	Benthic Algae (<i>Cladophora</i>)	Maintain the levels of algae below nuisance conditions (biomass 50g/m ² or less)
Nearshore	Blue-Green Algae (Cyanobacteria)	Maintain algal species consistent with healthy aquatic ecosystems in the near shore waters of the Great Lakes. (reduction in nearshore cyanobacteria blooms)
Western basin	Blue-Green Algae (Cyanobacteria)	Maintain cyanobacteria at levels that do not produce concentrations of toxins that pose a threat to human or ecosystem health in the waters of the Great Lakes. (reduced to non-severe levels 9 years out of 10)
Entire lake		Maintain mesotrophic conditions in the open waters of the western and central basins of Lake Erie, and oligotrophic conditions in the eastern basin of Lake Erie.



Proposed Bi-National Phosphorus Load Reduction Targets

Proposed Bi-National Phosphorus Load Reduction Targets		
Lake Ecosystem Objectives Great Lakes Water Quality Agreement Annex 4, Section B	Western Basin of Lake Erie	Central Basin of Lake Erie
Minimize the extent of hypoxic zones in the Waters of the Great Lakes associated with excessive phosphorus loading, with particular emphasis on Lake Erie	40% reduction in total phosphorus entering the Western Basin and Central Basin of Lake Erie – from the United States and from Canada - to achieve 6000 MT Central Basin load	
Maintain algal species consistent with healthy aquatic ecosystems in the nearshore Waters of the Great Lakes	40% reduction in spring total and soluble reactive phosphorus loads from the following watersheds where localized algae is a problem:	
	Thames River - Canada Maumee River - US River Raisin - US Portage River - US Toussaint Creek - US Leamington Tributaries – Canada	Sandusky River - US Huron River, OH – US
Maintain cyanobacteria biomass at levels that do not produce concentrations of toxins that pose a threat to human or ecosystem health in the Waters of the Great Lakes	40 % reduction in spring total and soluble reactive phosphorus loads from the Maumee River (U.S.)	N/A



Addressing Central Basin Hypoxia

Proposed Bi-National Phosphorus Load Reduction Targets		
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Minimize the extent of hypoxic zones in the Waters of the Great Lakes associated with excessive phosphorus loading, with particular emphasis on Lake Erie	40% reduction in total phosphorus entering the Western Basin and Central Basin of Lake Erie – from the United States and from Canada - to achieve 6000 MT Central Basin load	
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Maintain cyanobacteria biomass at levels that do not produce concentrations of toxins that pose a threat to human or ecosystem health in the Waters of the Great Lakes	40 % reduction in spring total and soluble reactive phosphorus loads from the Maumee River (U.S.)	N/A



Addressing Western Basin Blooms

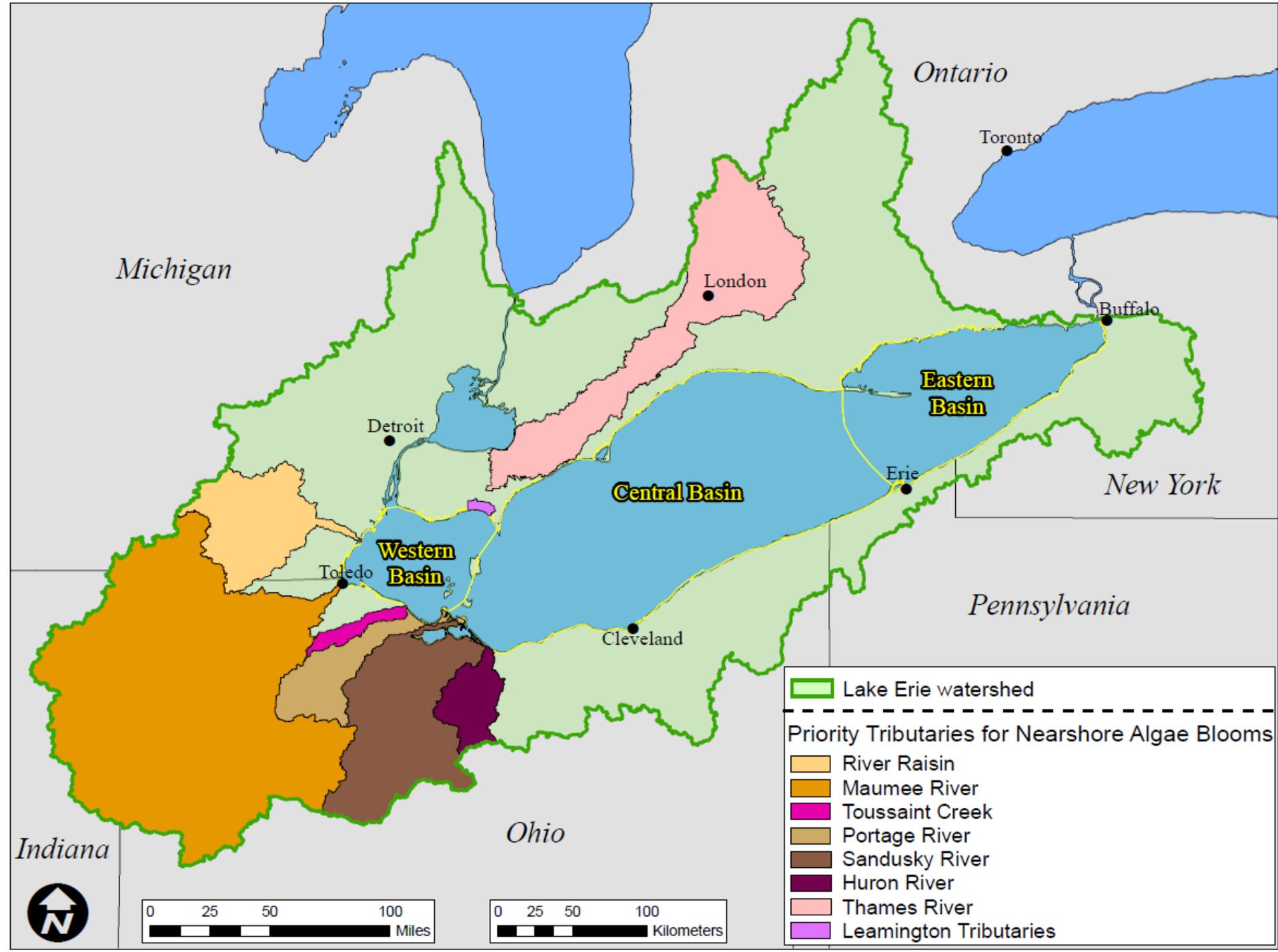
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Achieving a healthy aquatic ecosystem in the nearshore

Proposed Bi-National Phosphorus Load Reduction Targets		
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Maintain cyanobacteria biomass at levels that do not produce concentrations of toxins that pose a threat to human or ecosystem health in the Waters of the Great Lakes	40 % reduction in spring total and soluble reactive phosphorus loads from the Maumee River (U.S.)	N/A





Substance Objectives for Total Phosphorus Concentration in the Open Waters of Lake Erie (ug/l)

Basin	Interim Great Lakes Water Quality Agreement Annex 4, Section C	Expected Outcome from Implementation of Proposed Load Reduction Targets
Lake Erie (western basin)	15	12
Lake Erie (central basin)	10	6
Lake Erie (eastern basin)	10	6



Adaptive Management

- Implementation
- Enhanced Monitoring
- Research & Modelling
- Evaluate
- Adjust

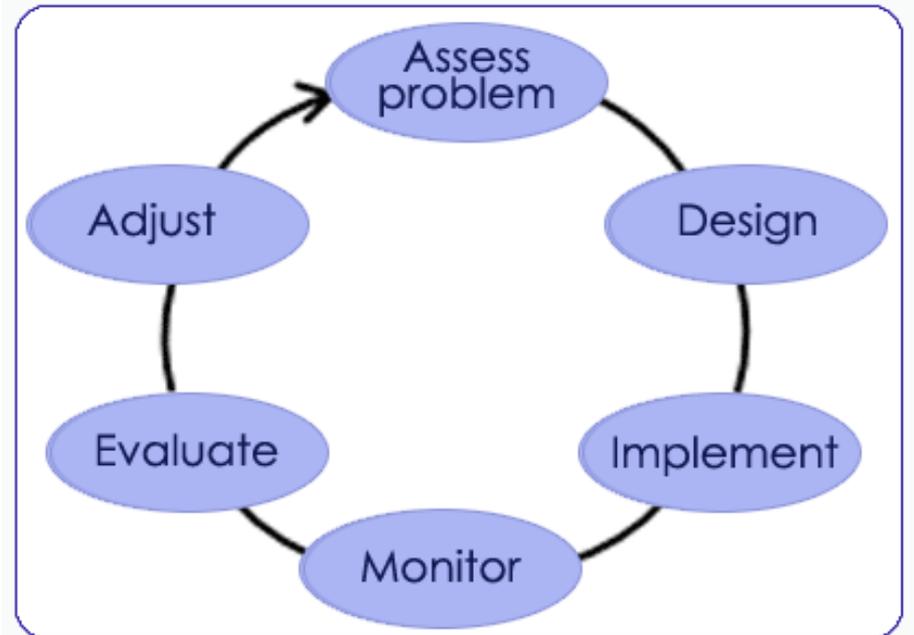


Diagram from U.S. Department of the Interior



Consultation Questions

1. What do you think about the recommended phosphorus reduction targets to reduce cyanobacteria blooms in the western basin to non-severe levels most of the time, minimize hypoxia in the central basin of Lake Erie, and reduce nearshore cyanobacterial blooms?
2. What do you think about our not recommending phosphorus reduction targets for the eastern basin of Lake Erie at this time?
3. What do you think about the watersheds we identified for phosphorus reduction?
4. Is there anything else you'd like to tell us?

For more information

<http://nutrientsbinational.net/intro>



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Discussion



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